

# From Protection to Retaliation: The Welfare Cost of Trade Wars

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This paper explores the welfare costs of trade impediments, which depend on trade elasticities. State-of-the-art literature uses tariffs as instruments to structurally identify them. Studies using Trump tariffs in the US estimate modest elasticities, implying low welfare costs. In this paper, I build a model of political economy to explain these results and introduce a novel identification strategy for estimating them. The model features a selection mechanism for goods chosen for treatment, based on the government's objective function and the state of the economy. When raising revenue, the government imposes tariffs on sectors with low demand elasticity and high propensity to lobby groups. In response, the other country retaliates by targeting goods with high demand elasticity to maximize economic punishment on the trade partner. This model provides a framework for two possible instruments: protectionist and retaliatory tariffs. As trade policy targets the extremes of the elasticity distribution, Trump's protectionism aligns with the observed low elasticity estimates. In this paper, I find the demand elasticity for imports ranges between 2.5 and 5.2, while the supply elasticity of exports is zero. This suggests that welfare costs could double, reaching up to \$22 billion.

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# 1 Introduction

The rise of protectionism in recent years has highlighted the importance of measuring the welfare costs of trade shocks. Central to this are trade elasticities, particularly the price elasticity of demand for imports and the inverse price elasticity of supply for exports (see [Arkolakis et al. \(2012\)](#)). State-of-the-art literature uses tariffs as an instrument to structurally identify elasticities. Papers using Trump tariffs in the United States (US) report modest estimates for the elasticities, resulting in low welfare losses. In this paper, I build a model of political economy between two countries to explain these lower estimates and provide a novel identification strategy for estimating these elasticities. The model features a selection mechanism for goods chosen for treatment, determined by the government's objective function and the state of the economy. Depending on these objectives, the model provides a framework for two possible tariff measures used as instruments. However, selection in the tariff policy design implies that these measures will estimate either the lower or the upper end of the demand elasticity distribution.

Trade policies, such as import tariffs, create a wedge between domestic consumer prices and foreign producer prices, resulting in a deadweight loss. The size of this depends on the trade elasticities. The literature on the trade war effects in the US has found a demand elasticity of imports around two and a supply elasticity of exports of zero (e.g., [Fajgelbaum et al. \(2020\)](#); [Amiti et al. \(2019\)](#)), implying complete pass-through of tariffs into duty-inclusive prices. However, the selection of product subject to tariffs is not random. Protectionist tariffs, like the ones in the US, are imposed on goods with low demand elasticity in industries with strong lobbying power. This minimizes the deadweight loss while also generating government revenue. Therefore, estimations using Trump tariffs as an instrument identify a lower bound of the demand elasticity distribution, representing a local average treatment effect.

The decision regarding which industries to impose tariffs on is embedded in a theoretical model of trade wars between two countries. The foreign country is assumed to be in a bad state, characterized by a negative aggregate productivity shock, while the home country remains in normal times. In downturns, the foreign country is more likely to impose tariffs as the marginal utility of government revenue increases. Tariffs also benefit foreign firms in their own markets by allowing them to raise prices without reducing markups, which drives lobbying efforts for protection. The government's propensity toward these lobby groups is modeled as structural noise. The foreign country imposes tariffs on goods with low demand elasticity, though sectors are treated with different probabilities. The home country, in response, commits to a state-contingent retaliation plan to deter prolonged protectionism. The

retaliation strategy targets goods with high demand elasticities to divert demand away from foreign competitors in key industries, thereby increasing the likelihood of tariff withdrawal in normal times. As the foreign economy transitions to this state, retaliation becomes more effective due to higher foreign profits. In this framework, the foreign country’s decision to withdraw tariffs during stable economic conditions constitutes a subgame perfect Nash equilibrium.

The model provides a framework for two possible instruments: protectionist tariffs on goods with low demand elasticity and retaliatory tariffs on goods with higher demand elasticity. This implies that trade policy targets the extremes of the demand elasticity distribution, complicating the point-identification of the average elasticity: the estimates, are an average treatment effect of each bound. Using Trump protectionist tariffs as an instrument yields modest elasticity estimates and low welfare costs, whereas retaliatory tariffs, suggest much higher welfare losses. In this paper, I combine the estimates from both instruments to set bounds on the average demand elasticity. This paper finds that, using the retaliatory instrument, elasticities are twice as high as estimates in the US, with the average demand elasticity between 2.5 and 5.2, and the supply elasticity equal to zero. This means that the welfare costs of US tariffs could effectively double, reaching approximately \$22 billion.

A supply elasticity of zero implies a flat supply curve, leading to complete pass-through of tariffs into duty-inclusive prices. Consequently, the deadweight loss scales linearly with the demand elasticity, with consumers bearing the full tariff incidence. This result aligns with findings from other studies, such as [Fajgelbaum et al. \(2020\)](#). The estimate of 5.2, aligns with findings from another strand of the literature that does not necessarily use tariffs as instruments but employs gravity equation models to assess trade shocks. These studies find trade elasticity estimates comparable to those in this paper for the retaliatory instrument (see, e.g., [Head and Mayer \(2014\)](#) for a discussion on this literature).

To carry out the estimation, I focus on the 2018 Canadian retaliation against US tariffs on steel and aluminum. Canada’s response was evenly split: half targeted the same sectors protected by the US, while the other half applied to a range of consumption goods, based on 2017 import values. I use retaliatory tariffs on steel and aluminum (within-sector retaliation) as a proxy for protectionism, aligning with the sectors targeted by the US. In contrast, retaliatory tariffs on consumption goods (cross-sector retaliation) serve as the strategic response toward goods with higher demand elasticities. The former provides the estimator for the lower bound, while the latter for the upper bound.

The database comprises Canadian administrative records covering the full universe of imports at a monthly frequency from 1988 to 2020. Imports are reported at the highest possible level of disaggregation (10-digit Harmonized System product codes), providing

product-specific detail that ensures sufficient granularity for measuring the effects of tariffs. Each observation details monthly imports for a unique trade partner-product pair, or variety. The estimation window is from 2018 to 2019, as during these years when the majority of tariffs between the US and Canada were imposed. The empirical estimation uses variation between varieties in product-time to structurally identify the demand elasticity. This is equivalent to the elasticity of substitution across imported varieties, which is identified by instrumenting the duty-inclusive price in the IV estimation for the demand curve. The inverse supply elasticity is identified by instrumenting the quantity imported for the supply curve estimation.

The identifying assumption requires that tariff rates be exogenous with respect to productivity and demand shocks at the variety level. World Trade Organization (WTO) rules constrain retaliatory responses to match the tariff rates imposed by the trade partner, while allowing discretion in selecting targeted goods. If tariff rates in the US are correlated with the state of their economy, when imposed on goods selected by Canada, they remain uncorrelated with idiosyncratic shocks in the Canadian economy. These policy shifts between protection and retaliation provide a plausible exogenous variation to identify trade elasticities in Canada. The identifying assumptions are even stronger for cross-sector retaliatory tariffs, as these are imposed on industries different from those protected in the US. After accounting for aggregate effects, idiosyncratic shocks are orthogonal across sectors. Therefore, as Canada imposes tariffs on different industries, the idiosyncratic shocks affecting these sectors are orthogonal to those in the sectors protected by the US.

Two key stylized facts emerge from the interaction between the two different policies: (i) tariffs are countercyclical, and (ii) the types of goods targeted differ significantly between protection and retaliation. The countercyclicality is well established in the trade literature, as tariffs respond to negative economic shocks, inducing a correlation with business cycle fluctuations (e.g., [Bown and Crowley \(2013, 2014\)](#)). Governments use these tariffs discretionarily to raise revenue during economic downturns (see [Espinosa \(2022\)](#)), a pattern that aligns with the state-dependent policy framework in the model. Second, I show evidence that protectionism often targets intermediate inputs, most of which are concentrated in the metal industry and generally exhibit low demand elasticities (around two; see [Ossa \(2015\)](#)). However, when retaliating, around half of the products targeted are consumption goods, which typically have higher elasticities.

This pattern is also observed in the most recent trade war. The US imposed tariffs of 25% on steel and 10% on aluminum imports, affecting \$12.4 billion of Canadian exports and

raising the average tariff rate by 16%.<sup>1</sup> Canada retaliated within a month, imposing tariffs of the same magnitude on \$12.7 billion of US exports, keeping the average tariff rate at a level equivalent to that of the US. Approximately \$5.5 billion of Canada’s retaliatory tariffs targeted consumption goods. Political economy considerations also played an important role: in the US, steel production represents a significant share in the swing states, frequently subject to tariffs due to strong lobbying influence, particularly during election cycles (see e.g. [Waugh \(2019\)](#)) . Canada in response, targeted iconic US products such as bourbon whiskey—a key industry in Kentucky, a state Trump won in 2016, and one that competes with European whiskey brands (see [Lake and Nie \(2023\)](#) for a broader discussion of similar strategies). These dynamics are captured in the theoretical model.

## Related literature

The literature on trade wars is well-established, spanning from mid-20th-century contributions like [Johnson \(1953\)](#), [Markusen and Wigle \(1989\)](#), [Bagwell and Staiger \(1999\)](#), and [Broda et al. \(2008\)](#). Since the Smoot-Hawley Tariff Act, economists have analyzed the effects of unilateral Nash tariffs on the economy. [Bagwell and Staiger \(1999\)](#) shows that a country with significant market power might gain from imposing tariffs by improving its terms of trade. However, after retaliation is factored in, all countries are worse off than under free trade. Their work emphasizes the importance of international cooperation for maximizing global welfare. Similarly, [Broda et al. \(2008\)](#) analyze optimal tariff rates countries could impose assuming others don’t retaliate. While tariffs cause efficiency losses, they can create terms-of-trade gains depending on a country’s market power. The magnitude of this effect depends on the inverse price elasticity of supply for exports: higher values force trade partners to lower prices in response to tariffs, moderating the drop in import quantities and allowing governments to extract rents from foreign competitors.

Another strand of the literature examines optimal tariffs under political economy considerations, like in [Grossman and Helpman \(1994, 1995\)](#), [Goldberg and Maggi \(1999\)](#), [Eicher and Osang \(2002\)](#), [Ossa \(2014\)](#). [Grossman and Helpman \(1994\)](#) shows how domestic lobby groups can drive tariffs even without international market power. Organized industries offer political contributions in exchange for protection, with governments weighing these against consumer welfare losses. Optimal tariffs depend on protected goods’ demand elasticities and lobbying strength—inelastic demand allows higher tariffs due to lower consumer welfare losses, while stronger lobbies secure higher protection through greater contributions. [Goldberg and Maggi \(1999\)](#) provides empirical support for these predictions using data on trade

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<sup>1</sup>US tariffs on steel and aluminum in 2018 were designed to increase capacity utilization to at least 80%. In 2017, capacity utilization was 72.3% in the steel sector and 39% in the aluminum sector.

protection in the US.

Trade elasticities, central to optimal tariff rates, are defined as the percentage response of trade flows to trade shocks. Many types of trade elasticities exist, differing by the measure of trade shock, time horizon, or whether they have a structural interpretation. Examples in the literature are [Feenstra \(1994\)](#), [Broda et al. \(2008\)](#), [Caliendo and Parro \(2014\)](#), [Ossa \(2014\)](#), [Boehm et al. \(2023\)](#). [Feenstra \(1994\)](#), building on [Krugman \(1979, 1980\)](#), employs a nested CES model to structurally identify the elasticity of substitution across imported varieties. [Broda et al. \(2008\)](#) and [Broda and Weinstein \(2006\)](#) extend this approach to find this median elasticity is equal to 3.1 in the US. Recently, [Boehm et al. \(2023\)](#) follow an empirical approach to estimate trade flow elasticities to tariffs over different time horizons using Most Favored Nation (MFN) tariffs. They find an elasticity of 0.76 in the short run and 2 in the long run. Finally, [Caliendo and Parro \(2014\)](#), following [Eaton and Kortum \(2002\)](#)'s gravity equations and using variation across industries, find a median elasticity of 4.4.

Gravity equation models originate from the work of [Anderson \(1979\)](#); [Anderson and van Wincoop \(2003\)](#), relating bilateral trade flows to countries' economic sizes and trade costs, with geographic distance serving as a key proxy. Studies such as [Eaton and Kortum \(2002\)](#) and [Caliendo and Parro \(2014\)](#) incorporate gravity equations into general equilibrium models to assess how changes in trade costs, like tariffs, impact trade flows across industries and countries. These elasticities typically range between 4 and 6, with a median estimate of around 5 (see, e.g., [Head and Mayer \(2014\)](#)).

More recently, papers analyzing the effect of the trade war have utilized tariffs as instrument in the context of IV to structurally identify trade elasticities. [Fajgelbaum et al. \(2020\)](#) use US import data at the HS-10 level to estimate these elasticities, using steel and aluminum tariff rates as instruments for the duty-inclusive price. They find the demand elasticity is equal to 2.5, interpreted as the elasticity of substitution across imported varieties, while welfare costs reach \$11 billion. [Amiti et al. \(2019\)](#) also estimates the impact of the 2018 US tariffs, regressing import quantities directly on the tariff measure, they estimate a demand elasticity of 1.3. This result is comparable to what [Fajgelbaum et al. \(2020\)](#) obtain in their OLS estimation; however, this OLS result is a downward-biased version of their IV estimate. Most studies find that the export supply elasticity is close to zero, implying a flat supply curve and complete pass-through of tariffs to consumer prices. These findings are consistent with [Amiti et al. \(2019\)](#), [Fajgelbaum et al. \(2020\)](#), [Flaaen et al. \(2020\)](#), and [Cavallo et al. \(2021\)](#).

Retaliatory measures against the US involved tariffs on consumption goods, automobiles, and agricultural commodities. [Waugh \(2019\)](#) shows Chinese retaliatory tariffs were imposed

on highly exposed counties, reducing US export capacity. Estimating the elasticity is challenging due to limited data at the HS 6-digit level, which lacks granularity and obscures variations in trade flows. [Amiti et al. \(2019\)](#) estimate the demand elasticity of US export quantities to foreign retaliatory tariffs as 1.2, indicating almost complete pass-through of tariffs to prices. [Fajgelbaum et al. \(2020\)](#) reports something similar, estimating an elasticity of 1.04. Full pass-through to prices means US exporters bear the full cost with minimal price adjustment by foreign producers. These estimates are substantially lower than the upper bound found in this paper, a difference that could be attributed to differences in data granularity.

This paper reconciles two strands of literature. Trade war studies report low elasticity estimates, while this paper shows that when the upper tail of the distribution is targeted, the estimated elasticities align more closely with those from gravity models, albeit for different reasons. The contribution to the literature is twofold: (i) I propose a novel instrument to identify elasticities within a structural model, and (ii) I use these estimates to establish bounds on the average demand elasticity.

The rest of the paper is organized as follows: Section 2 introduces the theoretical model. Section 3 outlines the identification strategy. Section 4 presents the data and stylized facts. Section 5 discusses the estimation results, followed by the conclusion.

## 2 Theoretical Framework

The model consists of two countries: Home (H) and Foreign (F). The Home country lacks market power, while Foreign is a large country with significant market power to influence terms of trade. The economy operates within a multi-industry framework, where each industry is indexed by  $s = 1, \dots, S$ , and within each industry, there are multiple varieties of tradable goods, indexed by  $j = 1, \dots, J$ . Each product  $j \in J$  is associated with a unique sector  $s(j) \in S$ , defining a subset in the product-sector space. In each of the two blocks, there are  $L$  units of labor. Workers supply these to the industries and earn after-tax wages, with governments in both Home and Foreign imposing taxes on labor income. Labor is mobile across industries but immobile between countries. Both countries can impose discretionary tariffs on goods within a sector.



## 2.1 Households

The representative agent's utility function in each country depends on consumption, government spending, and the disutility of labor:

$$U = \prod_s C_s^{\beta_s} + \ln(G - \bar{G}) - \frac{L^{1+\frac{1}{\kappa}}}{1+\frac{1}{\kappa}} \quad (1)$$

Aggregate consumption is modeled as a Cobb-Douglas function of industry-level consumption, with the parameters  $\beta_s$  representing expenditure weights, satisfying  $\sum_s \beta_s = 1$ . Government expenditure follows a Stone-Geary form, where  $\bar{G}$  denotes the minimum subsistence level of government spending. Labor supply Frisch elasticity is constant and equal to  $\kappa$ .

The representative agent's budget constraint is given by  $PC = \Pi + w(1 - \tau_L)L + T$ , where  $P$  is the aggregate price level,  $C$  is total consumption,  $w$  is the wage rate,  $L$  is labor supply,  $\tau_L$  denotes the labor income tax rate,  $\Pi$  represents domestic firms' profits, and  $T$  are government's lump-sum transfers. Consumption at the industry level follows a two tier Nested Constant Elasticity of Substitution (CES). At the top tier, expenditures are allocated between domestically produced goods and foreign imports. The bottom tier is a CES bundle over imported varieties. This tier can be further disaggregated across trading partners in a multi-country framework, something explored in the empirical section<sup>2</sup>. Both tiers are:

$$C_s = \left( (1 - \psi_s)^{\frac{1}{\rho_s}} Y_{Hs}^{\frac{\rho_s - 1}{\rho_s}} + \psi_s^{\frac{1}{\rho_s}} Y_{Fs}^{\frac{\rho_s - 1}{\rho_s}} \right)^{\frac{\rho_s}{\rho_s - 1}}$$

$$Y_{Fs} = \left( \sum_j d_{Fsj}^{\frac{1}{\lambda_s}} Y_{Fsj}^{\frac{\lambda_s - 1}{\lambda_s}} \right)^{\frac{\lambda_s}{\lambda_s - 1}} \quad (2)$$

At the upper tier,  $\rho_s$  governs the elasticity of substitution between domestic and foreign composites, while  $\psi_s$  represents the sectoral expenditure share on foreign goods. At the bottom tier,  $\lambda_s$  governs the elasticity of substitution between imported products  $Y_{Fs}$  within sectors  $s$ , while  $d_{Fsj}$  represents the expenditure share on each product, subject to demand shocks. The demand for imported products follows by minimizing expenditure subject to the Nested-CES structure:

$$Y_{Fsj} = d_{Fsj} \left( \frac{(1 + \tau_{sj})P_{Fsj}}{P_{Fs}} \right)^s Y_{Fs} \quad (3)$$

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<sup>2</sup>For simplicity, I am assuming that the elasticity of substitution between the two bundles is the same. In effect, that the elasticity of substitution across imported products is the same as the one between imported varieties (the elasticity of substitution between products across different trading partners)



Demands depend on the relative duty-inclusive (consumer) price  $P_{Fsj}$  to the imported sector price, the price elasticity of demand, demand expenditure shocks, and the imported sectoral demand. Import tariffs generate a wedge between the producer and the consumer price, such that  $P_{Fsj} = (1 + \tau_{sj})P_{Fsj}$ . Finally, preferences in the foreign country are symmetric to those in Home. However, in this case, the duty-inclusive price is  $P_{Hsj} = (1 + \tau_{sj})P_{Hsj}$ , where  $P_{Hsj}$  is the price Home producers charge abroad, and  $P_{Hsj}$  is the price they charge domestically.

## 2.2 Firms

In each industry, foreign monopolistically competitive firms produce goods using a technology that exhibits decreasing returns to scale with respect to labor input:

$$Y_{Fsj} = A_{sj}(L_{Fsj})^s \quad (4)$$

Productivity,  $A_{sj} = e^{\varepsilon_{A_{sj}}}$ , depends on two components: aggregate and idiosyncratic shocks, such that  $\varepsilon_{A_{sj}} = \xi_A + \xi_{A_{sj}}$ . Firms minimize costs subject to equations (3) and (4), which yields the optimal pricing function:

$$P_{Fsj} = \left( \frac{\lambda_s}{\lambda_s - 1} \right) \left( \frac{W}{\sigma_s A_{sj}} \right) \left( \frac{Y_{Fsj}}{A_{sj}} \right)^{\frac{1}{s}}, \text{ where } \omega_s = \left( \frac{1 - \sigma_s}{\sigma_s} \right) \quad (5)$$

The inverse export supply elasticity, denoted by  $\omega_s$ , captures the firms' responses to changes in quantities. Additionally, in each country, monopolistic firms also produce goods for their domestic markets, operating under the same technology described above. This implies that total production in the foreign country,  $Y_{sj} = Y_{Fsj} + Y_{Hsj}$ , is split between domestic production and exports.

## 2.3 Equilibrium for Given Tariffs

The equilibrium for these variables depends on both, state variables and policy instruments. The former comprise a set of productivity and demand shocks, while the latter consist of taxes and tariffs imposed by each government. We denote these, respectively, as:

$$\begin{aligned} \mathcal{S} &= f\mathcal{S}_{sj}, \mathcal{S}_{sj}\mathcal{G}, \text{ where } \mathcal{S}_{sj} = f\varepsilon_{A_{sj}}, \varepsilon_{d_{sj}}\mathcal{G}, \text{ and } \mathcal{S}_{sj} = f\varepsilon_{A_{sj}}, \varepsilon_{d_{sj}}\mathcal{G} \\ \mathcal{T} &= f\mathcal{T}_{sj}, \mathcal{T}_{sj}\mathcal{G}, \text{ where } \mathcal{T}_{sj} = f\tau, \tau_s, \tau_{sj}\mathcal{G}, \text{ and } \mathcal{T}_{sj} = f\tau, \tau_s, \tau_{sj}\mathcal{G} \end{aligned}$$

The price and quantity equilibrium for imported products can be obtained by solving equations (3) and (5) given the tariff rate. Expressing the variables in log deviations (denoted

by lowercase letters) yields:

$$y_{Fsj} = \left[ \frac{1}{(1 + \omega_s \lambda_s)} \right] \left( \lambda_s(1 + \tau_{sj}) + \lambda_s(1 + \omega_s)\varepsilon_{A_{sj}} + \varepsilon_{d_{Fsj}} + \phi_{y_{sj}} \right) \quad (6)$$

$$p_{Fsj} = \left[ \frac{1}{(1 + \omega_s \lambda_s)} \right] \left( \omega_s \lambda_s(1 + \tau_{sj}) \quad (1 + \omega_s)\varepsilon_{A_{sj}} + \omega_s \varepsilon_{d_{Fsj}} + \phi_{p_{sj}} \right) \quad (7)$$

where  $\phi_{sj}$  denotes a linear combination of variables at the sectoral and aggregate levels in each equation<sup>3</sup>. The rest of the equations follow from (6) and (7):

$$p_{Fsj} = (1 + \tau_{sj}) + p_{Fsj} \quad (8)$$

$$p_{Fs} = \sum_j [d_{Fsj} p_{Fsj}] \quad (9)$$

$$p_s = \sum_s [(1 - \psi_s)p_{Hs} + \psi_s p_{Fs}] \quad (10)$$

$$\pi_{Fsj} = (p_{Fsj} + y_{Fsj}) \quad (11)$$

$$r_{sj} = \tau_{sj} + \pi_{Fsj} \quad (12)$$

$$w = \sum_{sj} \beta_s \pi_{sj} \quad (13)$$

$$\ell = \kappa[w + (1 - \tau_L)] \quad (14)$$

The first three equations represent the duty-inclusive price, as well as the price indices for imported products and at the sector level. The pass-through of tariffs to duty-inclusive prices is given by  $1/(1 + \omega_s \lambda_s)$ , which is complete when the inverse export supply elasticity is equal to zero. The remaining equations pertain to foreign profits, tariff revenue, wages, and labor supply. Following [Ossa \(2014\)](#), firm profits are proportional to industry sales, and consequently, variables in these equations are proportional as well. Additionally, consumption at the product level is equal to  $C_{sj} = Y_{Hsj} + Y_{Fsj}$ , the sum of domestic production and imports. A similar set of equations arises when analyzing the Foreign country, though these depend on the import tariffs imposed by the Home country.

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<sup>3</sup>These are variables that involve general equilibrium effects at higher levels of aggregation. In the empirical section, I will use fixed effects to control for them.

## 2.4 Governments

Each government chooses a set of policy instruments. Strategic interactions make these choices depend not only on economic conditions but also on the other country's policy choices. There are two states of the world: bad times and normal times. In the bad state, a sufficiently negative productivity shock takes place, such that  $\xi_A < 0$ , while in normal times, the economy faces no aggregate shocks ( $\xi_A = 0$ ). Assume that the Foreign country starts in the bad state and remains there with probability  $q$ . The Home country is assumed to be in the normal state, which is absorbing.

Assume that there are two periods. At time zero, the Home country commits to a state-contingent strategy: if the Foreign government imposes a tariff  $\tau_{sj} > 0$ , the Home government responds with equivalent tariffs on a sector of its choice. Assume that at the start of each period, the state is realized, and governments take their choices at the end. In this period, the bad state occurs for the Foreign economy, prompting the imposition of tariffs. The Home country retaliates with the following policy rule:

$$\tau_{s^0j^0}(S_{sj}) : \tau_{s^0j^0} = \tau_{sj} \quad (15)$$

At time one, the Foreign country decides whether to withdraw the tariff. This decision follows a stochastic choice model that takes into account the Home country's best response. Furthermore, the Home country's actions influence the probability of Foreign's tariff withdrawal.

### 2.4.1 Foreign Government

The government's budget constraint is defined as:

$$G = \tau_L w + \sum_s \tau_s P_{Hs} Y_{Hs} + \sum_{sj} \tau_{sj} P_{Hsj} Y_{Hsj} \quad T$$

Government revenue consists of labor income taxes, as well as uniform and discretionary tariffs. Government spending is divided between lump-sum transfers and exogenous expenditures.<sup>4</sup> At time zero, the foreign country has uniform sector-level tariffs in place to exploit its market power. These tariffs are set to maximize welfare and are equal to the inverse export supply elasticity for each sector,  $\tau_s = \omega_s$ .<sup>5</sup> Discretionary tariffs are equal to zero

<sup>4</sup>For example, this could be the provision of public goods, which enters the utility function of the representative agent.

<sup>5</sup>A tariff equal to  $\omega_s$  allow the government to capture a portion of the foreign producers' surplus, thereby maximizing welfare. Since the inverse export supply elasticity measures how responsive producers are to lowering prices given a change in tariffs, import quantities are not significantly affected.

before the realization of the shock.

The bad state implies a drop in government revenue and, consequently, of the budget constraint,  $\partial G / \partial S_{sj} < 0$ .<sup>6</sup> Given (1), this increases the marginal utility of government revenue, leaving the government with two options: (i) raise taxes or (ii) impose tariffs on goods. Labor taxes reduce labor supply in (14), consequently affecting firms profits and production:

$$\frac{\partial u(L)}{\partial \tau_{sj}} < 0, \quad \frac{\partial u(C)}{\partial \tau_{sj}} < 0$$

Import tariffs sharply increase the marginal benefit of government revenue. However, they also reduce the consumer surplus in the affected market:

$$\frac{\partial u(G)}{\partial \tau_{sj}} > 0, \quad \frac{\partial u(C)}{\partial \tau_{sj}} < 0$$

Given the above, applying tariffs on international trade is the most efficient policy tool. The government however, needs to trade off these two forces.

## Political Economy

Government preferences are given by the following objective function:

$$\tilde{W} = \sum_s \theta_s \tilde{W}_s$$

As in [Ossa \(2014\)](#),  $\tilde{W}$  represents a sector-level weighted average of the welfare function, reflecting additional welfare driven by political economy motives relative to uniform tariffs that maximize terms of trade. The political economy weights,  $\theta_s$ , represent the importance the government assigns to various lobby groups within each industry. Following [Grossman and Helpman \(1994, 1995\)](#), industries with greater electoral contributions from lobbyists receive higher weights in the sector-level welfare. In the bad state, the government also considers products that generate higher revenue, preferences that are reflected in this measure of welfare. Thus,  $\tilde{W}_s$  is the sum of firm's profits and government revenue. Substitute back and express in log-differences:

$$\tilde{W} = \sum_s (\theta_s + \tilde{W}_s) \tag{16}$$

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<sup>6</sup>In particular,  $S_{sj}^* = \tilde{f}_{\mathcal{A}} < 0, \xi_{\mathcal{A}_{sj}} = 0, \varepsilon_{d_{sj}} = 0g$

where  $\tilde{W}_s = \pi_{Fs} + \delta_b r_s$ . Parameter  $\delta_b$  is equal to one in the bad state and zero otherwise. The bad state is a combination of economic conditions and political pressures, as Figure 1 illustrates. Large negative shocks, high values of  $\tilde{W}$ , or a combination of both trigger

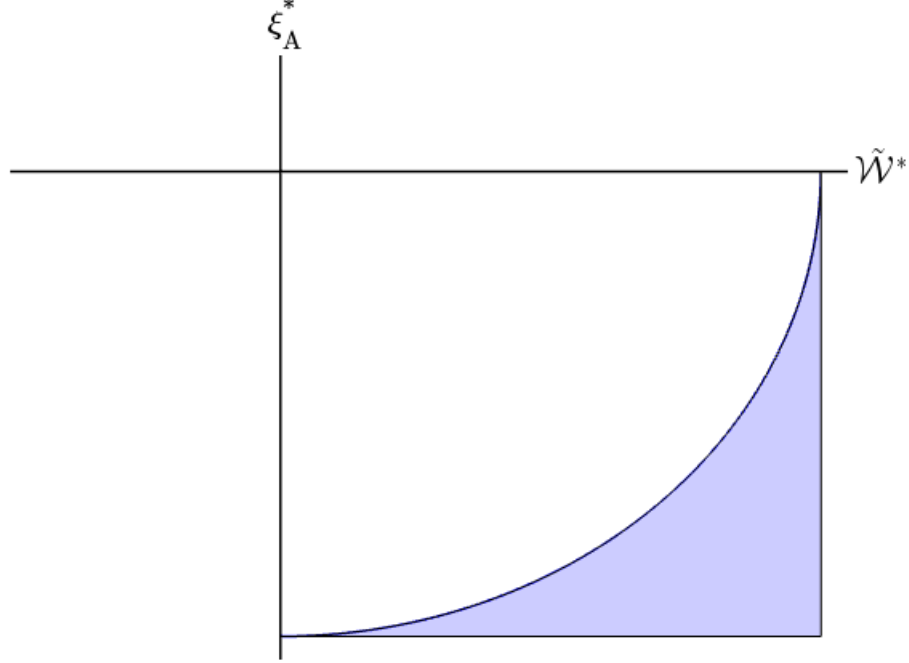


Figure 1: Bad state region

this state. The further to the right in the region, the more the government aligns with the lobbyists' interests. A tariff on a given product has a dual effect: it raises revenue and protects foreign firms in their own domestic market. Depending on the tariff's pass-through, it raises import prices, allowing them to increase their prices without adjusting their markups. When a tariff is imposed on goods with low demand elasticity, it produces three effects: (i) generates significant government revenue, (ii) minimizes the distortion on consumer surplus, and (iii) increases tariff pass-through, benefiting foreign firms. The government chooses tariffs to maximize the following value function:

$$V_b(S) = \max_{s_j} \tilde{W}(T_{sj}, S) + \beta [qV_b(S^\theta) + (1 - q)V_n(S^\theta)] \quad (17)$$

Proposition 1. *Given the government's value function (17), subject to (6)-(14) and (16), the*

tariff rate maximizes these preferences is given by:

$$\tau_{sj} = \left( \frac{\psi_s}{\lambda_s(1 + \omega_s)} \right)$$

*Proof.* See [Appendix A.1](#) □

The optimal tariff varies inversely with the demand and supply elasticity and proportionally with  $\psi_s$ , the share of Home's exports in the sector's expenditure. Intuitively, the government imposes the tariff on the most demand-inelastic goods while also leveraging the impact on Home producers. The latter depends on the effect of tariff pass-through on sector-level prices, governed by  $\psi_s$ .

### Protectionist instrument

The industry on which the tariff is imposed depends not only on how inelastic its demand is, but also on the government's propensity to lobby groups, modeled as structural noise and expressed as  $\theta_s = \xi_s$ . This implies that industries face different probabilities of receiving tariff protection. To see this, use (16) and the result in Proposition 1 to express the government's decision problem as:

$$\tilde{W}_j D_s = \tilde{W}_s(\tau_{sj}) + \xi_s$$

where  $D_s$  is an indicator function equal to one if the tariff is imposed on industry  $s$  (zero otherwise), and  $\tilde{W}_s$  is the welfare function evaluated at the optimal tariff. Taking the difference with respect to any other sector  $s^\ell$ , the probability of targeting industry  $s$  is:

$$P\left(\xi_s - \xi_{s^\ell} > \tilde{W}_{s^\ell}(\tau_{s^\ell j^\ell}) - \tilde{W}_s(\tau_{sj})\right)$$

Industries with higher lobbying propensity are more likely to be treated. This probability depends on the functional form of  $\Delta\theta_s$ , the difference with respect to sector  $s^\ell$ , taken as reference point. This can be interpreted as noise around the optimal tariff rate: goods with low demand elasticity are more likely to be treated, though this probability is less than one. If the difference in these shocks is distributed as Extreme Value Type I, and

$\Delta\tilde{W}_s(\tau_{sj}) = \tilde{W}_s(\tau_{sj}) - \tilde{W}_{s^0}(\tau_{s^0j^0})$ , then this probability can be written as:

$$P(D_s = 1) = \left( \frac{1}{1 + \exp \left[ \frac{\Delta\tilde{W}_s(\tau_{sj})}{\Delta\tilde{W}_s(\tau_{sj})} \right]} \right) \quad (18)$$

#### 2.4.2 Home Government

The Home government commits to retaliation, but this comes at the cost of consumer surplus. Retaliation affects the continuation value in the value functions in normal times, as it increases the probability of withdrawal on this state, denoted by  $1 - p_n$ . The value function of the Home country is:

$$V_b(S) = \max_{s^0j^0} W(T_{s^0j^0}, S) + \beta [qV_b(S^0) + (1 - q)p_nV_n(S^0)] \quad (19)$$

Home maximizes welfare subject to (15). The welfare function is discussed in the next section. The government's objective is to restore welfare to its level prior to the imposition of tariffs. The extent of retaliation's effect depends on the industries targeted, as this impacts Foreign's producer surplus. However, the scale of the productivity shock implies the punishment level is insignificant in the bad state, as firms' profits are low. In bad times, therefore, the probability of withdrawal is zero, while it becomes positive in normal times when the scale of profits is much higher. This game is represented in [Figure 2](#).



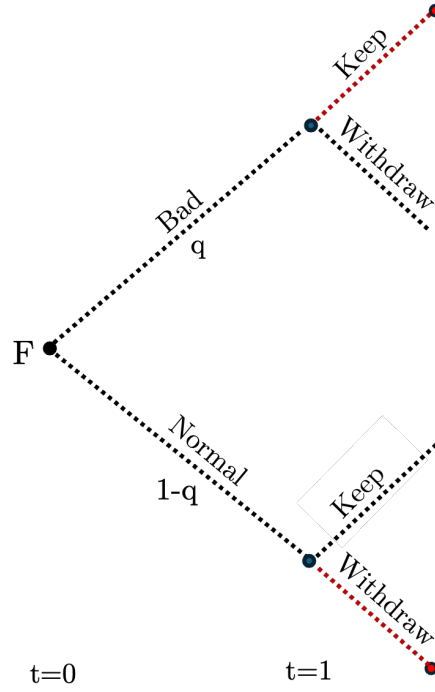


Figure 2: Sequential game

The red dashed lines represent the Subgame Perfect Nash Equilibrium (SPNE) in each state. Home's retaliation affects the withdrawal probability only in the normal state, making withdrawal the SPNE. In the bad state, the absence of retaliation costs leads the Foreign government to keep its tariffs.

### Strategic Interactions

On each state, there is a matrix of welfare payoffs for each government. These corresponds to the outcomes in the decision tree of Figure 2. Each country decides to withdraw or keep their tariffs, where Foreign the column player, while Home is the row. The payoffs matrix in the bad state is:

	Withdraw	Keep
Withdraw	$(0, 0)$	$(ps_{sj^0}, cs_{sj^0})$
Keep	$(\tilde{W}_{sj}, ps_{sj})$	$(\tilde{W}_{sj}, ps_{sj}, cs_{sj^0})$

Table 1: Payoffs Matrix in bad times

The Foreign government benefits from a profitable deviation,  $W_s$ , as both domestic producers and the government are better off. Retaliation bears no significant cost<sup>7</sup>, and therefore, the SPNE is to keep tariffs during bad times. In normal times, payoffs are:

	Withdraw	Keep
Withdraw	$(0, 0)$	$(pS_{S^0j^0}, cS_{S^0j^0})$
Keep	$(\tilde{W}_{sj}, pS_{sj})$	$(\tilde{W}_{sj}, pS_{S^0j^0}, pS_{sj}, cS_{S^0j^0})$

Table 2: Payoffs Matrix in normal times

Compared to the bad state, retaliation has a significant impact. However, Home must weight this against the higher cost to consumer surplus in this state. By targeting Foreign's producer surplus, this reduces the benefits of a deviation in normal times and, consequently, is more likely to abandon its tariffs, making free trade the SPNE in this scenario. The functional form that each of these surpluses have depends on the model's solution in equations (6)-(14):

$$cS_{S^0j^0} = \lambda_{S^0}(1 + \tau_{sj}) \quad (20)$$

$$pS_{S^0j^0} = \lambda_{S^0}(1 + \tau_{S^0j^0}) \quad (21)$$

$$pS_{sj} = \left[ \frac{\lambda_S(1 + \omega_S)}{1 + \lambda_S\omega_S} \right] (1 + \tau_{sj}) \quad (22)$$

Proposition 2. *Given the value function in (19) and equations (20)-(22), there exists a cutoff for the withdrawal probability,  $1 - \tilde{p}_n$ , above which retaliation becomes the dominant strategy, given by:*

$$(1 - \tilde{p}_n) = \left[ \frac{\lambda_{S^0}(1 + \lambda_S\omega_S)}{(\lambda_S + \lambda_{S^0}) + \lambda_S\omega_S(1 + \lambda_{S^0})} \right]$$

*Proof.* See [Appendix A.2](#) □

This represents the minimum withdrawal probability at which retaliation becomes a sustainable strategy. The Home country's objective is to impose tariffs in a way that ensures this probability exceeds the cutoff. When tariff pass-through is complete, the cutoff simplifies to  $1 - \tilde{p}_n = \lambda_{S^0}/(\lambda_{S^0} + \lambda_S)$ . Although targeting a sector with higher demand elasticity raises the cutoff requirement, it also increases the withdrawal probability, requiring Home to weigh the effectiveness of pressure against the resulting costs in consumer surplus.

<sup>7</sup>Technically, retaliation still incurs a cost, but it is negligible compared to normal times, and thus assumed to be near zero for illustration purposes.

## Stochastic choice model

Assume Foreign's value functions are subject to shocks  $f\varepsilon^k, \varepsilon^w g$ . The decision to withdraw in normal times can be expressed as:

$$V_n(S) = \max\{V_n^w(S) + \varepsilon^w, V_n^k(S) + \varepsilon^k\} g$$

These shocks can be interpreted as changes in the government's propensity to respond to lobby groups in the protected sectors. The withdrawal decision occurs when the utility of withdrawing is higher, with the probability:

$$P(\varepsilon^w - \varepsilon^k > V_n^k(S) - V_n^w(S)) \quad (23)$$

If the shocks to the value functions follow an extreme value type I distribution, this probability can be expressed as:

$$1 - p_n = \left( \frac{1}{1 + \exp[\Delta V_n^k]} \right)$$

where  $\Delta V_n^k = (V_n^k - V_n^w)$ . Home actions reduce the value of  $V_n^k$ , increasing the withdrawal probability. Therefore, there exists a cutoff at which the foreign government is indifferent between withdrawing or not in normal times. Define  $\eta = (\varepsilon^w - \varepsilon^k)$ , and let  $\tilde{\eta}$  be the cutoff defined by:

$$\tilde{\eta} = \inf\{\eta \mid \Delta V_n^k = 0\} g$$

Foreign withdraws whenever  $\eta > \tilde{\eta}$ . Home retaliation aims to lower this cutoff to maximize the probability of withdrawal. That is, during normal times, the foreign country is more likely to give up its tariffs.

## Withdrawal Probability

The effect that retaliation has on Foreign is a reduction in the producer surplus. Since the home country lacks market power, it cannot influence world prices, meaning  $\omega_s = 0$ . Thus, the impact of Home's retaliation depends on the demand elasticity of the good and the weight the foreign government assigns to it.

Proposition 3. *Define  $\Delta \tilde{V}_n^k = \Delta \theta_{s^0} \frac{s}{1+t_s} - \psi_{s^0} \Delta \lambda_{s^0}$ , such that the cutoff is equal to:*

$$\tilde{\eta} = \frac{1}{1 + \exp(\Delta \tilde{V}_n^k)}$$

If  $\Delta\lambda_{s^0} > 0$  or  $\Delta\theta_{s^0} > 0$ , the cutoff for the withdrawal probability is strictly decreasing in these arguments.

*Proof.* See [Appendix A.3](#) □

From Proposition 3, the extent of this impact is moderated by  $\psi_{s^0}$ . The extent of this impact is moderated by  $\psi_{s^0}$ , which measures the Foreign country's exposure to retaliation. Assume now that the Home country consists of a continuum of small open economies (SOEs). This implies that only a portion of Home's SOEs would retaliate, depending on the extent to which each can individually influence the probability of tariff withdrawal.

Lemma 1. *There exists a cutoff value  $\psi_{s^0}$  such that condition in Proposition 2 holds. Denote this cutoff as:*

$$\tilde{\psi}_{s^0} = \frac{\pi_{F_s}}{\pi_{F_{s^0}}} \left[ 1 - \frac{1}{\pi_{F_s}} \ln \left( \frac{1}{1 - \tilde{p}_n} - 1 \right) \right]$$

*Proof.* See [Appendix A.4](#) □

This cutoff represents the minimum sector expenditure share required for retaliation to be a sustainable action. The following proposition establishes the proportion of SOEs with sector expenditure shares above this cutoff and, consequently, the portion that takes retaliatory action.

Proposition 4. *There exists a sector expenditure threshold, denoted as  $\Psi_{s^0}(\tilde{r}\tilde{\psi}_{s^0}g)$ , such that the proportion of countries that choose to retaliate is given by  $\alpha = 1 - F\left(\Psi_{s^0}(\tilde{\psi}_{s^0})\right)$ .*

*Proof.* See [Appendix A.5](#) □

Only a share  $\alpha$  can trade off the benefits of retaliation, by affecting the withdrawal, against the costs this imposes on their own economy. In bad times, the Foreign country anticipates this, and because the punishment is insignificant, it fully profits from the deviation. In normal times, however, the marginal utility of tariffs rests solely on the protection provided to foreign firms. When compared to the costs of retaliation on other exposed industries, it is likely that these costs outweigh the benefits, making Foreign more inclined to withdraw in this state.

## Retaliation

Given that the level of the tariff rate is fixed, Home chooses the industry in which to retaliate:

$$\left[ (1 + \tau_{s^0j})j\tau_{sj} \right] = (D_{s^0j}D_s = 1)(1 + \tau_{sj})$$

where  $D_{s^\theta} = 1$  if this sector is targeted by retaliation (zero otherwise). From Proposition 3, this decision is a combination of products of high demand elasticity, high industry relevance to the trade partner, or both. Given this, reexpress the above as:

$$(D_{s^\theta} = 1 | D_s = 1)(1 + \tau_{sj}) = \Delta \lambda_{s^\theta}(1 + \tau_{sj}) + \Delta \theta_{s^\theta}$$

The decision to switch industries, from  $s$  to  $s^\theta$ , depends on the relative size of the demand elasticity compared to the industry protected by Foreign. Since Home can also select industries relevant to its trade partner, this does not necessarily mean it will choose the most demand-elastic good. Given the random nature of  $\Delta \theta_{s^\theta}$ , industries are targeted under different probabilities:

$$P(\xi_{s^\theta} - \xi_s > \Delta \lambda_{s^\theta}(1 + \tau_{sj}))$$

This can be interpreted as noise around the retaliation: goods with high demand elasticity are more likely to be treated, though this probability is less than one. If the difference in these shocks is distributed as Extreme Value Type I, then this probability can be expressed as:

$$P(D_{s^\theta} = 1 | D_s = 1) = \left( \frac{1}{1 + \exp \left[ \frac{\Delta \lambda_{s^\theta}(1 + \tau_{sj})}{\xi_s} \right]} \right) \quad (24)$$

### 3 Identification strategy

The identification strategy follows from the model's equations (6) and (7), which derive from the Nested CES and the monopolist pricing function, representing the demand and supply equations. These can be expressed as:

$$\begin{aligned} y_{Fsj} &= \phi_{y_{Fsj}} \underbrace{\left[ \frac{\lambda_s}{1 + \omega_s \lambda_s} \right]}_{"y_{Fsj}} (1 + \tau_{sj}) + \xi_{y_{Fsj}} \\ p_{Fsj} &= \phi_{p_{Fsj}} + \underbrace{\left[ \frac{1}{1 + \omega_s \lambda_s} \right]}_{"p_{Fsj}} (1 + \tau_{sj}) + \xi_{p_{Fsj}} \\ p_{Fsj} &= \phi_{p_{Fsj}} \underbrace{\left[ \frac{\omega_s \lambda_s}{1 + \omega_s \lambda_s} \right]}_{"p_{Fsj}} (1 + \tau_{sj}) + \xi_{p_{Fsj}} \end{aligned}$$

Here, the parameters  $\phi$  denote collections of high-dimensional fixed effects, while the terms  $\xi$  are residuals from each equation, representing a linear combination of productivity and demand shocks. In the context of IV estimation using tariffs, demand and supply elasticities can be identified as:  $\lambda_s = \left( \frac{y_{Fsj}}{p_{Fsj}} \right)$  and  $\omega_s = \left( \frac{p_{Fsj}}{y_{Fsj}} \right)$ . For each elasticity, the numerator and denominator correspond to the first and second stage coefficients in the IV approach. The underlying assumption is that tariffs are uncorrelated with the residuals.

For each instrument, the probability that the government targets specific industries is given equations (18) and (24). The first equation corresponds to the protectionist instrument, and the second to the retaliatory instrument:

$$P(D_s = 1) = \left( \frac{1}{1 + \exp \left[ \Delta \tilde{W}_s(\tau_{sj}) \right]} \right)$$

$$P(D_{s^o} = 1 | D_s = 1) = \left( \frac{1}{1 + \exp \left[ \Delta \lambda_{s^o}(1 + \tau_{sj}) \right]} \right)$$

Protectionist policies are driven by the interaction between the state of the US economy and the government's sensitivity to lobbying in specific industries. Even without an increase in lobbying, the government's responsiveness to these groups intensifies during downturns. This interaction influences the selection of industries for tariff imposition, as shown in the first equation. From Canada's perspective, the tariff is orthogonal to its own economic conditions. Canada responds by selecting goods based on industry characteristics, such as demand elasticities and the US government's sensitivity to lobbyists, which are unrelated to Canada's economic state. This makes them valid instruments for identifying Canada's trade elasticities.

The two instruments are subject to selection at each tail of the distribution, implying that they estimate a local average treatment effect rather than an average treatment effect. For the retaliatory instrument, selection is influenced by the US government's lobbying sensitivity, explaining why goods with low demand elasticity might still be chosen for retaliation. Sectors with strong lobbying influence in the US are appealing targets despite lower elasticities, leading to what is termed within-sector retaliation, while cross-sector retaliation is based on higher elasticities. Both instruments are used to estimate trade elasticities in Canada. The inclusion of industry fixed effects in the regressions is crucial, as these control for  $(D_{s^o j^o} | D_{sj} = 1)$ , which reflects the likelihood of targeting demand-elastic varieties during retaliation. With this in place, the within- and cross-sector retaliation instruments enable identification for  $f\lambda_s, \omega_s g$  and  $f\lambda_{s^o}, \omega_{s^o} g$ , respectively.

## 4 Empirical Evidence

### 4.1 Data

The dataset comprises administrative records from the Canadian International Trade Division, featuring monthly data on Canadian imports at the HS-10 product level from 1988 to 2020. Each observation represents the import of a variety (trade partner-product pair) in a given month and includes the entire universe of Canadian imports from around the world. The data include details on prices, quantities, and import duties collected at the border.

To construct the tariff measure, I calculate the ad valorem rate by dividing the value of duties collected by the quantity. Import duties encompass various types, including ad valorem, specific, antidumping, countervailing, and safeguard duties. The unit value price is derived by dividing the import value by the quantity, while the duty-inclusive price is obtained by summing the import value and duties, then dividing by quantity. These two prices represent the ex-factory price and the Cost, Insurance, and Freight (CIF) price of imports, respectively. A sector is defined at the four-digit North American Industry Classification System (NAICS-4) level, comprising approximately 317 sectors, allowing for a granular level of variation to be analyzed.

The strength of this database lies in its detailed reporting on imported products at the HS-10 level, the most granular tariff line, enabling precise analysis of price and quantity responses to tariffs. Unlike databases such as TRAINS and UN Comtrade, which provide data at the HS-6 level, this database offers significantly greater granularity. It closely aligns with the US counterpart (USA Trade Online), commonly used in studies on the US trade war's impact. For estimation purposes, I will use data from 2018 to 2019, a period capturing Canada's retaliation against US tariffs on steel and aluminum. The following sections present key stylized facts using historical Canadian data and an event study that previews potential pre-trends between goods chosen for treatment and those not.

### 4.2 Stylized facts

This section addresses four empirical findings in the literature: (i) tariffs exhibit a counter-cyclical profile, (ii) they are predominantly imposed on intermediate inputs, (iii) retaliation tariff rates matches the ones imposed by the counterpart and (iv) A large portion of retaliation targets consumption goods. These insights help clarify certain modeling decisions in the theoretical framework.

To show these facts, I use historical data on Canadian temporary trade barriers, combining administrative data with the database compiled by [Bown \(2016\)](#), covering the period from



1985 to 2015 at monthly frequency. This database includes detailed information on duties imposed by Canada and those received from different trade partners, specifically documenting the antidumping and countervailing policies enacted by each country, the targeted trade partner, and the corresponding tariff imposed.<sup>8</sup> Here, tariffs are expressed as a percentage of prices rather than values, resulting in higher magnitudes.

To distinguish protection from retaliation episodes, I adopt the approach in [Espinosa \(2022\)](#), consistent with [Feinberg and Reynolds \(2006, 2018\)](#). Retaliation is defined as action taken within a year of a tariff imposed by a trading partner targeting Canada. This classification categorizes episodes as either retaliatory tariffs or protective tariffs, applied throughout the empirical analysis that follows.

### **Stylized Fact 1:** *Countercyclical tariffs*

This decomposition is used to analyze the behavior of episodes where a country imposed tariffs discretionarily, compared to when the tariffs were a reaction to a trade partner's discretionary tariffs. First, to address the countercyclical profile, I focus on Canada's two most recent recessions. During these periods, I analyze the timing of tariffs from the quarter at the peak and the two surrounding quarters. [Figure 3](#) illustrates this relationship, showing that during economic downturns, countries tend to impose higher import tariffs on competitors. This suggests that tariffs are used as a discretionary tool, for example, to raise revenue during recessions. It is important to note that, during economic downturns, countries tend to impose higher import tariffs on competitors. This suggests that tariffs are used as a discretionary tool, for example, to raise revenue during recessions.

[Appendix B.1](#) examines the decomposition between the intensive and extensive margins. To do this, I classify periods as expansions or contractions, following the OECD's definition, which is based on the cyclical component of quarterly GDP.<sup>9</sup> The results of regressing tariffs on the contraction dummy indicator, both using OLS and a probit model, show that protective tariffs are about 10 percentage points higher during recessions and 20% more likely to be imposed. However, no significant effect is observed for the retaliatory component. This supports the conventional view that protective tariffs are used as a stabilizing tool during economic downturns.

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<sup>8</sup>The primary tool for temporary trade barriers is antidumping policy, measured by the dumping margin—the percentage difference between the normal value and the export price. This margin applies to specific products to counteract dumping practices by trade partners.

<sup>9</sup>The OECD defines contractions and expansions using the cyclical component of quarterly GDP.

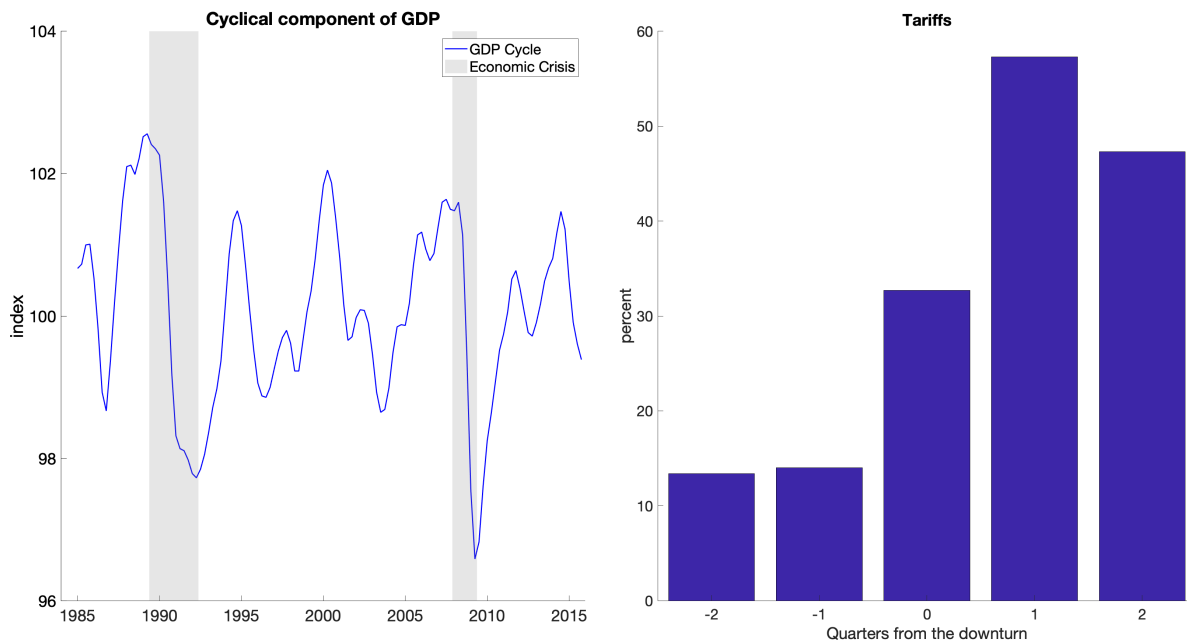


Figure 3: Countercyclical tariffs

**Stylized Fact 2:** *Protective tariffs target intermediate inputs*

Second, import tariffs are predominantly imposed on intermediate inputs. Figure 4 shows that 84% of cases involving temporary trade barriers are concentrated on these types of goods. Protective episodes focus heavily on intermediate goods, particularly in the metal industry. This pattern is consistent with the aggregate data, where protection accounts for just over 90% of the cases in the sample. However, this sharply contrasts with retaliation cases, where half of the tariffs are imposed on consumption goods. Compared to these, intermediate goods are harder to substitute in the short run since they are used as inputs for other industries. Long-term supply contracts between firms and supplier search costs delay the adjustment of these inputs. Protecting relatively inelastic industries ensures a higher source of government revenue, or alternatively, for a given amount of revenue, minimizes the distortion in these sectors. These considerations are central when governments aim to maximize revenue.

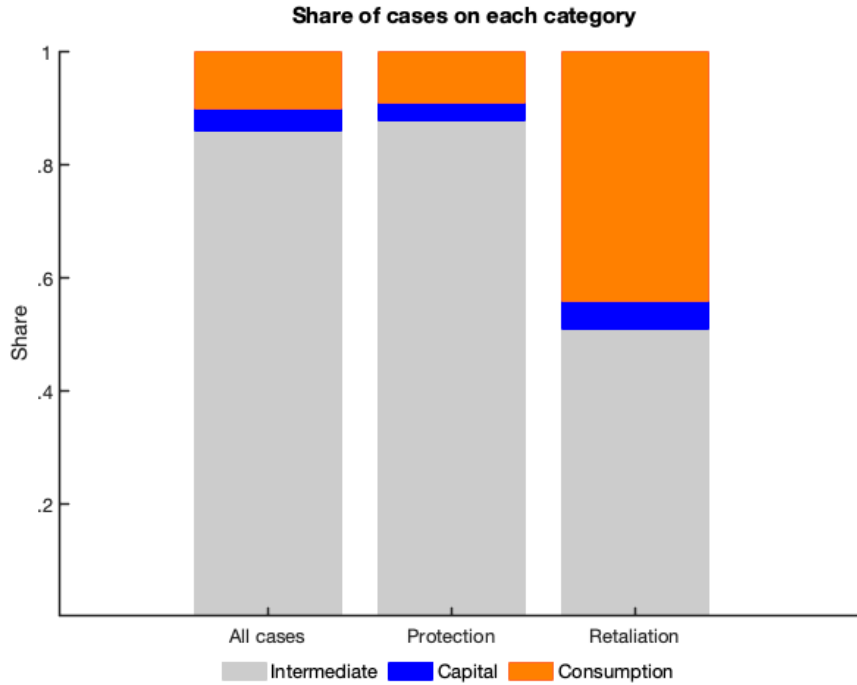


Figure 4: Composition of tariff’s cases in Canada

**Stylized Fact 3:** *Retaliatory tariffs match counterpart rates*

Third, during retaliation, tariff rates match those of the counterpart. As regulated by the WTO, retaliatory tariffs are set reciprocally to those imposed by the trading partner. For antidumping duties, countries must report the dumping margin—the difference between the normal value and the export price, expressed as a percentage of the price. If a country receiving an antidumping duty disputes its validity, it can file a complaint with the WTO, and any retaliatory tariff must match the dumping margin.

During the trade war, the US imposed safeguard tariffs of 25% on steel and 10% on aluminum. Canada matched these and imposed them on a set of goods, maintaining a similar average rate—16% in the US and 15% in Canada. The bars in left panel of [Figure 5](#) reflect the contribution to the average tariff by type of good, weighted by the 2017 import share value. The right panel shows the share of goods targeted by Canadian retaliation. The basket of goods, in 2017 values, is equivalent to the products covered by US protectionism. However, half of the retaliation was directed at sectors different from those protected

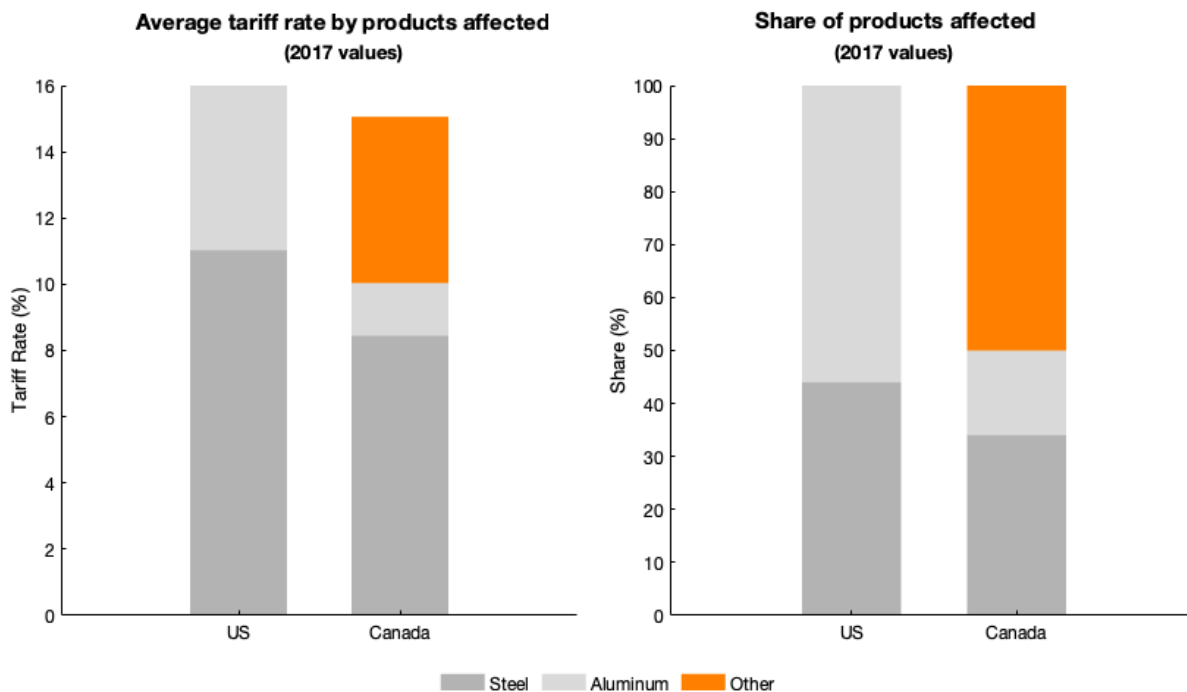


Figure 5: Canadian retaliation against US protective tariffs

**Stylized Fact 4:** *Retaliation largely targets consumption goods*

Fourth, The retaliatory response shifted toward consumption goods. As shown in [Table 3](#), which categorizes the products subject to this policy by economic activity using the BEC indicator, tariffs on steel and aluminum were set at 25% and 10%, respectively. These are the US-protected products that Canada also targeted. Industries outside these sectors were subject to 10% tariffs, primarily targeting final consumption goods, which account for around 40% of the value share. These include foods, beverages, and durable and non-durable goods. [Appendix B.2](#) provides a detailed breakdown of these goods.

This behavior, as also highlighted in the second empirical fact, suggests that it is optimal for the government to target goods with different characteristics. More importantly, compared to protectionist measures, these goods have higher elasticity. The rationale behind the government’s objective function is to target goods from competitors that are strategically significant to the foreign government. This strategy aims to decrease demand, thereby harming both competitors and the trade partner. Consequently, this approach increases the likelihood of tariff withdrawal, a feature that is incorporated into the model.

Table 3: Retaliatory tariffs by sectors

Type of good (BEC Indicator)	Products (units)	Value (2017 \$bn)	Value share (%)	Tariff (%)	Av. Tariff rate (weighted, %)
Steel	329	4,326	34	25	8.5
Aluminum	41	2,048	16	10	1.6
Food and beverages	46	2,397	19	10	1.9
Consumer goods, durables	59	1,239	10	10	1.0
Consumer goods, non-durables	25	1,337	10	10	1.0
Transport equipment, non-industrial	19	511	4	10	0.4
Capital goods (except transport)	4	536	4	10	0.4
Other Industrial supplies	23	368	3	10	0.3
	546	12,763			15.1

### 4.3 Empirical methodology

For estimation, information about varieties (i.e., trade partner-product pairs) is used, making the identified demand elasticity,  $\lambda_s$ , correspond to the elasticity of substitution across imported varieties. In the model, this represents a layer below the level of imported products, both assumed to share the same elasticity. Conversely, the supply elasticity refers to the inverse price elasticity of supply for export varieties.

$$Y_{Fsjt} = d_{Fsjt} \left( \frac{(1 + \tau_{sjt}) P_{Fsjt}}{P_{Fsjt}} \right)^s Y_{Fsjt}$$

$$P_{Fsjt} = \left( \frac{\lambda_s}{\lambda_s - 1} \right) \left( \frac{W_t}{\sigma_s A_{sjt}} \right) \left( \frac{Y_{Fsjt}}{A_{sjt}} \right)^{1/s}$$

The import demand and export supply equations can be expressed in terms of log-changes to estimate:

$$y_{Fsjt} = \phi_{jt} + \phi_{it} + \phi_{is} - \lambda_s p_{Fsjt} + \xi_{sjt}^d \quad (25)$$

$$p_{Fsjt} = \phi_{jt} + \phi_{it} + \phi_{is} + \omega_s y_{Fsjt} + \xi_{sjt}^s \quad (26)$$

Subscript  $i$  refers to imports from a given trade partner, so pair  $ji$  describes imports from specific varieties. Terms  $\phi_{jt}$ ,  $\phi_{it}$ , and  $\phi_{is}$  represent fixed effects controlling for product-time, country-time, and country-sector variation, respectively. The product-time fixed effect controls for seasonal patterns and product-specific dynamics, the country-time fixed effect captures aggregate effects, including shocks and exchange rate fluctuations, and the country-sector fixed effect accounts for sector characteristics relevant for selection.

The error terms in each equation capture demand and supply unobservables at the variety level. Standard errors are clustered by country and HS-8 product codes. Importantly, the fixed effect for product-time variation also operates at the HS-8 level, thereby controlling for US tariffs imposed on Canada, as these tariffs are applied at this level of disaggregation. The two elasticities are identified using variation in Canadian retaliatory import tariffs to estimate import demand and export supply elasticities at the variety level. Three instruments are employed: one using all retaliatory tariff changes, and the others decomposing these into within-sector and cross-sector retaliatory tariffs, each providing an estimate for opposite ends of the elasticity distribution.

## Event study

This section conducts an event study to examine the presence of anticipation effects and pre-trends between targeted and untargeted varieties. Taking period zero as the point when Canada implemented the retaliation (July 2018), I analyze the evolution of the data six months before and after this event. Periods earlier than six months before (-6) are excluded, while those beyond six months after (+6) are grouped together. The regression specification is as follows:

$$\begin{aligned} \ln(x_{sjit}) = & \phi_{ji} + \phi_{jt} + \phi_{it} + \sum_{h=-6}^6 \beta_{0h} \mathbf{1}^{\text{event}_{sji} = 1} g \\ & + \sum_{h=-6}^6 \beta_{1h} \mathbf{1}^{\text{event}_{sji} = 1} g \quad \text{target}_{sji} + \epsilon_{sjit} \end{aligned}$$

where the first three terms on the right-hand side represent product-country, product-time, and country-time fixed effects. This setup ensures that  $\beta_{1h}$  is identified using variation between target and untargeted varieties. Dummy variable “target<sub>sji</sub>” captures those varieties affected by tariffs, while “event<sub>sji</sub>” is the tariff enactment date. The dependent variable, include import values, quantities, duty-inclusive prices, and duty-exclusive prices. [Figure 6](#) illustrates these results.

These show a significant drop in values at the time of retaliation, approximately 50%, which is primarily explained by a similar decrease in quantities. The duty-exclusive price remains unchanged, indicating full pass-through from tariffs to duty-inclusive prices, as foreign producers do not absorb the tariffs by reducing markups. This outcome also suggests a flat supply curve, consistent with the insignificant foreign export supply elasticities reported in the literature.

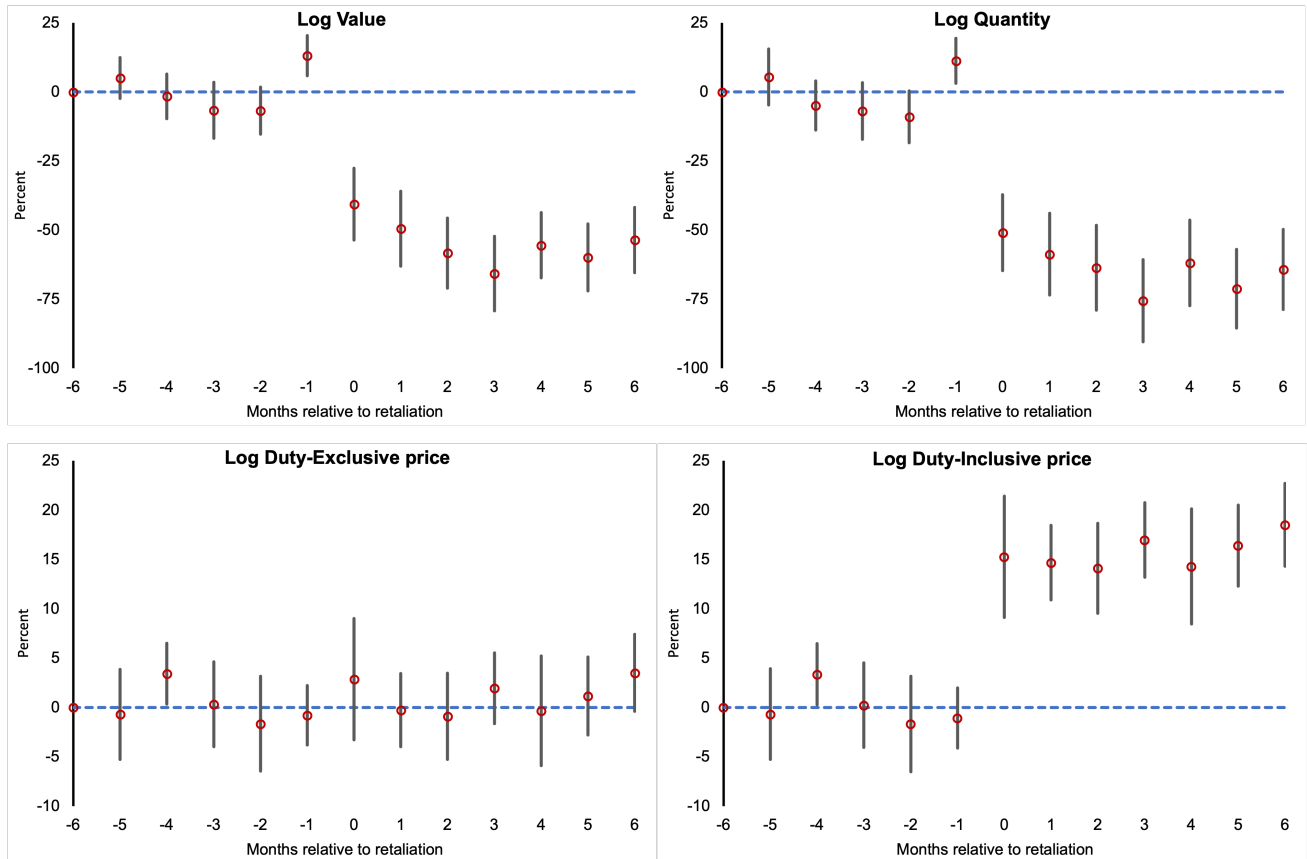


Figure 6: Event study

Another important observation is the absence of significant pre-trend dynamics in any of the cases. However, mild anticipation effects are noted in the month preceding the tariff's enactment, particularly visible in the graphs for import values and quantities. This behavior is largely driven by the steel and aluminum sector. [Appendix B.3](#) decomposes the dynamics of these variables into within-sector and cross-sector retaliatory tariffs. From this analysis, anticipation effects are entirely explained by the within-sector component, as the same behavior is observed in both values and quantities during period -1. Cross-sector retaliatory tariffs do not exhibit this issue, and therefore, this is not a concern when using them as an instrument.

## 5 Results

This section presents the baseline results for the elasticity estimation based on (25) and (26). This section is organized as follows. First, the elasticity is estimated using all tariff changes as an instrument. Second, a decomposition is provided between within-sector and



cross-sector tariffs. Lastly, an analysis of the welfare costs of tariffs. [Table 4](#) presents the baseline estimation using as instrument, all tariff changes in Canada:

Table 4: OLS and IV estimation using all tariff changes

	OLS		IV - All Tariffs	
	$\lambda_s$	$\omega_s$	$\lambda_s$	$\omega_s$
$\hat{\beta}$	-0.76	-0.22	-2.37	-0.05
se( $\hat{\beta}$ )	(0.02)	(0.00)	(0.33)	(0.03)
Product x time FE	Yes	Yes	Yes	Yes
Country x time FE	Yes	Yes	Yes	Yes
Country x sector FE	Yes	Yes	Yes	Yes
1st-stage F			165	65
R2	0.27	0.27	.	.
N	2,409,339	2,409,339	2,409,339	2,409,339

Notes: Standard errors clustered by trade partner and product at the HS-8 level.

The OLS coefficient is -0.76, biased towards zero due to endogeneity. When using tariffs as an instrument, the coefficient increases (in absolute terms) to -2.37, which is larger than the OLS estimate. As for the supply elasticity, it is negative and marginal in both cases and becomes insignificant in the IV estimation. This suggests an elastic supply curve, implying a complete pass-through of tariffs into duty-inclusive prices. Using the model's results, the average effect on trade values can be expressed as:

$$\Delta \ln (P_{Fsjit} Y_{Fsjit}) = \left[ \frac{\lambda_s(1 + \omega_s)}{1 + \omega_s \lambda_s} \right] (1 + \tau_{sjit}) \quad 33\%$$

Applying the average Canadian tariff increase and the estimates from the table above leads to an average drop of 33%, driven primarily by the demand side, given that the supply elasticity is zero.

When comparing these results with the existing literature, the IV coefficients are close to the commonly reported -2.5 for demand elasticity and zero for supply elasticity. Consequently, the drop in trade values is similar, suggesting that this analysis, using Canadian data, replicates the findings from studies on the US experience.

However, import tariffs may obscure the effect of the cross-sector retaliatory component. To address this, the decomposition is used to run the same regressions. [Table 5](#) presents the results:

Table 5: IV estimation of tariff decomposition

	IV within-sector		IV cross-sector	
	$\lambda_s$	$\omega_s$	$\lambda_s$	$\omega_s$
$\hat{\beta}$	-1.87	-0.12	-5.23	0.10
se( $\hat{\beta}$ )	(0.28)	(0.04)	(1.45)	(0.05)
Product x time FE	Yes	Yes	Yes	Yes
Country x time FE	Yes	Yes	Yes	Yes
Country x sector FE	Yes	Yes	Yes	Yes
1st-stage F	163	46	21	24
R2	.	.	.	.
N	2,409,339	2,409,339	2,409,339	2,409,339

Notes: Standard errors clustered by trade partner and product at the HS-8 level.

The result of -2.37 is largely driven by the elasticity of the within-sector component, estimated at -1.87. This suggests that the selection toward inelastic varieties dominates the aggregate measure. This value represents the lower bound estimate ( $\hat{\lambda}_L$ ) in the interval for the average effect.

Conversely, cross-sector retaliatory tariffs consistently estimate the upper bound ( $\hat{\lambda}_H$ ), with an elasticity of -5.2, more than twice the magnitude of the lower bound. To test whether the lower and upper bounds are statistically distinct, I perform the following test:

$$H_0 : \hat{\lambda}_L = \hat{\lambda}_H$$

$$F = 5.2, \quad P_v = 2.4\%$$

At the 5% confidence level, the test rejects the null hypothesis that both bounds are equal, establishing a meaningful range for the average elasticity.

On the supply side, within-sector tariffs yield a negative estimate for this elasticity, indicating that endogeneity concerns may still be present when using these tariffs as an instrument. In contrast, retaliatory tariffs provide a positive, though small, estimate, suggesting that supply factors are not central to explaining average trade effects.

Regarding the relevance condition, the instrument exceeds the rule of thumb threshold of 10 in all specifications. However, it is somewhat lower in panel data estimations, likely because the instrument is relevant only for US imports and not for those from the rest of

the world. This suggests that in split samples focused solely on US trade, the instrument would be much stronger.

The standard errors, clustered by trade partner and products at the 8-digit level, are higher for the cross-sector retaliatory tariffs. This is due to the smaller number of observations for each treatment. Within-sector retaliatory tariffs have twice as many observations as the cross-sector ones, which accounts for the larger standard errors in the latter specification. Despite this, the estimated demand elasticities remain significant in both cases. To illustrate the results, Figure 7 portrays a visual representation of the estimates:

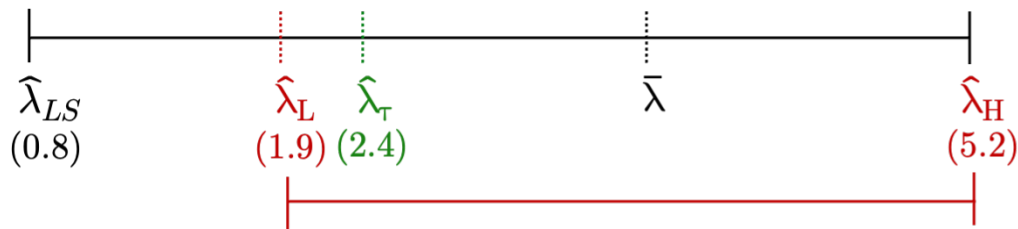


Figure 7: Average elasticity bounds

The average elasticity lies within the interval of 1.9 to 5.2, marked in red. The elasticity estimated using all tariff changes falls closer to the lower end of this range. The exact location of the average elasticity depends on the unknown distribution. The OLS estimate, which is heavily downward biased, lies outside this interval.

## Welfare Effects

The welfare implications are a nonlinear function of trade elasticities. Averaging between the two bounds could lead to overestimation or underestimation of the welfare consequences of tariffs.

This calculation incorporates the model's equations and the estimated elasticities of demand and supply. Since the export supply elasticity approaches zero, the average deadweight loss has a linear relationship with the import demand elasticity. Figure 8 illustrates this relationship.

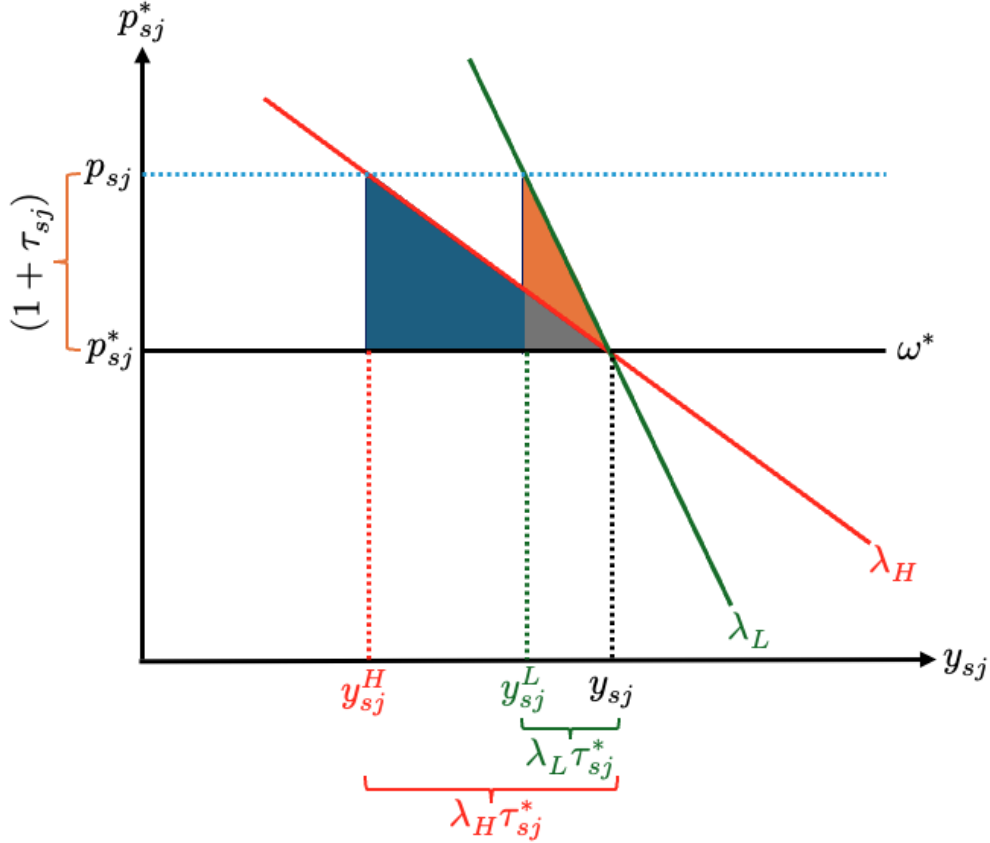


Figure 8: Welfare cost of tariffs

The deadweight loss (DWL) in the case of low demand elasticity, is represented by the sum of the gray and orange areas. In the case of high demand elasticity, it corresponds to the gray and blue areas. Since  $\lambda_H$  is twice as large as  $\lambda_L$ , the welfare cost is doubled.

To calculate this, the model's equations and the estimated elasticities of demand and supply are used. The DWL can be expressed as:

$$DWL = \frac{1}{2}(1 + \tau_{sjit})y_{Fsjit} = \frac{1}{2}\lambda_s(1 + \tau_{sjit})^2$$

Since results from the within-sector retaliation instrument, and similarly, using all tariff changes, closely align with estimates from [Fajgelbaum et al. \(2020\)](#) IV approach, I will use the Canadian findings to extrapolate implications for the US. Specifically, I will employ the cross-sector retaliatory instrument results to compute an upper bound on US welfare losses.

To express the DWL in levels, scale this by the pre-trade war value of imports affected by tariffs. In the US, the value of imports in 2017 is of 12.4b, while the average tariff rate of the products affected by tariffs increased by 16.6%. Employing the 2.5 elasticity estimate

for the lower bound elasticity. Table 6 summarizes the finding for the welfare losses:

Table 6: Tariff’s welfare costs

Imports	$\hat{\lambda}$	$\Delta\tau$	DWL
\$12.4b	-2.5	16.6	\$11b
\$12.4b	-5.2	16.6	\$22b

These findings suggest that the welfare losses in the United States resulting from the Trump administration’s tariffs may be significantly larger than previously reported in the literature—potentially twice as high. Using the upper bound elasticity of 5.2, I estimate the deadweight loss to increase from \$11 billion to \$22 billion.

While the estimated welfare losses show a substantial increase, they remain modest at the aggregate level, reflecting an increase from 0.4% to 0.8% of total US import value in 2017. However, at the industry level, the impact can be significant; for instance, in the metal industry, losses can reach up to 10% of gross output.

## Robustness checks

The result remain robust to several specifications. One of them is that if these effects are driven by trade between Canada and the US. Certainly, tariff rates were raised towards this trade partner, keeping the remaining ones unchanged. To isolate this, interact the variables with a US dummy indicator and re-run the regressions:

Table 7: Robustness - Estimation using US tariffs

	IV within-sector		IV cross-sector	
	$\lambda_s$	$\omega_s$	$\lambda_s$	$\omega_s$
$\hat{\beta}$	-1.69	-0.11	-5.6	0.10
se( $\hat{\beta}$ )	(0.22)	(0.04)	(1.67)	(0.04)
Product x time FE	Yes	Yes	Yes	Yes
Country x time FE	Yes	Yes	Yes	Yes
Country x sector FE	Yes	Yes	Yes	Yes
1st-stage F	217	55	24	26
R2	.	.	.	.
N	2,409,339	2,409,339	2,409,339	2,409,339

Notes: Standard errors clustered by trade partner and product at the HS-8 level.

Table 7 shows that the estimates are very close to the ones obtained in the result. Moreover, the null hypothesis  $H_0 : \hat{\lambda}_L = \hat{\lambda}_H$  is rejected:  $F = 5.3$  ( $P_v = 2.2\%$ ).

This suggests that the estimations using the whole sample are driven by the retaliation against the US. Tariffs against other trading partners remained unchanged during the trade war, and tariffs on targeted HS-10 products increased only for the US. This explains why the results are entirely driven by this counterpart.

To explore if tariffs against the rest of the world play a role in the results, I will run the regressions using these and controls. Table 8 illustrates this:

Table 8: Robustness - Estimation using US tariffs with controls

	IV - Protective		IV - Retaliatory	
	$\lambda_s$	$\omega_s$	$\lambda_s$	$\omega_s$
$\hat{\beta}$	-1.76	-0.13	-5.5	0.10
se( $\hat{\beta}$ )	(0.23)	(0.04)	(1.62)	(0.04)
Product x time FE	Yes	Yes	Yes	Yes
Country x time FE	Yes	Yes	Yes	Yes
Country x sector FE	Yes	Yes	Yes	Yes
1st-stage F	216	55	24	26
R2	.	.	.	.
N	2,409,339	2,409,339	2,409,339	2,409,339

Notes: Standard errors clustered by trade partner and product at the HS-8 level.

The estimation for the elasticities remains roughly the same with respect to the previous results. The standard error however, are improved marginally. Tariffs against the rest of competitors are therefore not relevant for explaining the elasticity estimations. This is in line with the argument made before, as the dynamics are entirely explained by Canada and the US.

## 6 Conclusion

This paper examines the impact of tariffs on Canada's trade volumes and prices, using retaliatory tariffs as a novel instrument to address identification concerns. The main finding is a demand elasticity of 5.2, significantly higher than the typical estimate of 2.5 reported in the literature. Retaliatory tariffs, which target elastic goods, provide an upper bound of the elasticity distribution, while protective tariffs reflect the lower bound. By differentiating

between these two, the paper estimates an average elasticity range between 2.5 and 5.2. This elasticity range leads to an interval for welfare costs, estimated between \$11 billion and \$22 billion.

Using a political economy model, this paper illustrates the strategic behavior of countries in their tariff imposition and retaliation. The foreign country's decision to impose tariffs during recessions is driven by the increased marginal utility of government revenue, while the home country's retaliatory strategy is designed to dissuade prolonged protectionism and restore free trade in the long run.

Trade policies target the extremes of the elasticity distribution. Protective tariffs are imposed on industries with low demand elasticity, as this raises revenue while also protecting domestic producers. Retaliatory tariffs, on the contrary, are designed to maximize economic damage by focusing on elastic goods. When analyzing the broader effects of tariffs, it is essential to consider the selection in the policy design. This heterogeneity significantly influences welfare costs, and neglecting it can understate the true economic impact. Accounting for this, suggests that actual welfare costs are likely higher, as higher elasticities imply greater deadweight losses.

Potential areas for further research include a detailed analysis of the distribution of elasticities. Expanding the focus beyond Canada's retaliation to include data from other trade partners, such as the European Union and Mexico, could provide a more comprehensive measure of the average elasticity interval, especially if the range of products covered varies significantly across these countries.



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# A Appendix A: Proofs

## A.1 Proof of Proposition 1

*Proof.* The Foreign government trades off the marginal benefit of protecting domestic producers with the costs of the tariff's deadweight loss:

$$\frac{\partial \pi_{Fsj}}{\partial \tau_{sj}} + \frac{1}{2} \frac{\partial \tau_{sj} p_{Hsj} y_{Hsj}}{\partial \tau_{sj}} = 0$$

where the first term represents foreign producers' profits, while the second term captures the distortion of tariff revenue from Home exports. The derivative of domestic producers' gains with respect to tariffs, using the envelope theorem, is equal to the percentage change in domestic prices<sup>10</sup>. This effect can be derived from the foreign price indices (8), (9), and (10), and depends on the upper layer of the Nested CES in equation (2):

$$\frac{\partial \pi_{Fsj}}{\partial \tau_s} = \frac{\psi_s}{1 + \omega_s \lambda_s}$$

The second term, tariff revenue, can be computed from the Home counterpart of equations (6) and (7). It corresponds to the tariff's distortion, which the government aims to minimize:

$$\frac{1}{2} \frac{\partial \tau_{sj} p_{Hsj} y_{Hsj}}{\partial \tau_s} = \left[ \frac{\lambda_s (1 + \omega_s)}{1 + \omega_s \lambda_s} \right] \tau_{sj}$$

Combine both terms and solve for the tariff to get the final expression in the proposition.  $\square$

## A.2 Proof of Proposition 2

*Proof.* By iterating on the value functions, retaliation and withdrawal can be expressed as:

$$V_b^k(S) = (ps_{sj} + cs_{b_s^0 j^0}) \frac{\beta}{1 - \beta} \left( (ps_{sj} + cs_{b_s^0 j^0})q + (ps_{sj} + cs_{n_s^0 j^0})(1 - q)p_n \right),$$

$$V_b^w(S) = \frac{ps_{sj}}{1 - \beta}.$$

The condition  $V_b^k(S) = V_b^w(S)$  requires:

$$p_n \left[ \frac{ps_{sj} + cs_{b_s^0 j^0}}{ps_{sj} + cs_{n_s^0 j^0}} \right] \left[ \frac{cs_{b_s^0 j^0}}{ps_{sj} + cs_{n_s^0 j^0}} \right] \frac{1}{\beta(1 - q)}.$$

<sup>10</sup>In log-deviations, this corresponds to the percentage change in domestic prices. In absolute terms, it is the product of this change and the quantity.

Re-expressing in terms of the withdrawal probability:

$$(1 - p_n) \left[ \frac{cs_{n_s^0 j^0}}{ps_{sj} + cs_{n_s^0 j^0}} \right] + \left[ \frac{cs_{b_s^0 j^0}}{ps_{sj} + cs_{n_s^0 j^0}} \right] \frac{1}{\beta(1 - q)}.$$

Provided  $q < 1$ , and assuming that in bad times the effect on consumer surplus is negligible given the scale of the shock,  $cs_{b_s^0 j^0} = 0$ , the above expression simplifies to:

$$(1 - p_n) \left[ \frac{cs_{s^0 j^0}}{ps_{sj} + cs_{s^0 j^0}} \right].$$

Substituting the expressions from equations (20)-(22) and rearranging yields the final expression in the proposition.  $\square$

### A.3 Proof of Proposition 3

*Proof.* Express the difference in the foreign value function as:

$$\Delta V_n^k = (\theta_s - \theta_{s^0}) + \pi_{F_{s_j}}(\tau_{sj}) - \psi_{s^0} \pi_{F_{s^0 j^0}}(\tau_{sj})$$

where  $z_{s^0 j^0}$  is the ratio of Foreign's exports of product  $s^0 j^0$  to sector expenditure. Differentiating with respect to the tariff :

$$\frac{\partial \Delta V_n^k}{\partial \tau_{sj}} = \frac{\partial \pi_{F_{s_j}}(\tau_{sj})}{\partial \tau_{sj}} - \psi_{s^0} \frac{\partial \pi_{F_{s^0 j^0}}(\tau_{sj})}{\partial \tau_{sj}}$$

The derivative of domestic producers' gains with respect to tariffs is equal to the expression in Proposition 1. The derivative with respect to the profits of foreign competitors can be computed from equation (11), which is equal to  $\lambda_{s^0}$ . Combining both effects, we get:

$$\frac{\partial \Delta V_n^k}{\partial \tau_{sj}} = \frac{\psi_s}{1 + \omega_s \lambda_s} - \psi_{s^0} \lambda_{s^0}$$

Rewriting this as:

$$\frac{\partial \Delta V_n^k}{\partial \tau_{sj}} = \frac{\theta_s \psi_s}{1 + \omega_s \lambda_s} - (\psi_{s^0} \Delta \lambda_{s^0} + \psi_{s^0} \lambda_s)$$

where the terms in differences are taken with respect to their counterpart in sector  $s^0$ . Replace this into the expression for the total change in  $\tilde{V}_n^k$  :

$$\Delta \tilde{V}_n^k = \Delta \theta_{s^0} + \frac{\theta_s \psi_s}{1 + \omega_s \lambda_s} (\psi_{s^0} \Delta \lambda_{s^0} + \psi_{s^0} \lambda_s)$$

With this definition, cutoff  $\tilde{\eta}$  is equal to:

$$\tilde{\eta} = \frac{1}{1 + \exp(\Delta \tilde{V}_n^k)}$$

If  $\Delta \lambda_{s^0} > 0$  and  $\Delta \theta_{s^0} > 0$ ,  $\Delta \tilde{V}_n^k$  is strictly decreasing in these arguments, lowering the cutoff for  $\tilde{\eta}$ .  $\square$

#### A.4 Proof of Lemma 1

*Proof.* Condition from Proposition 2 requires the withdrawal probability to be above the cutoff:

$$\left( \frac{1}{1 + \exp[\Delta V_n^k(\psi_{s^0})]} \right) \geq \tilde{p}_n$$

From Proposition 3, rewrite this by express  $\Delta V_n^W$  in terms of  $z_{s^0j^0}$ :

$$\psi_{s^0} \geq \frac{1}{\pi_{F_{s^0}}} \left[ \pi_{F_s} \ln \left( \frac{1}{1 - \tilde{p}_n} \right) \right]$$

Cutoff  $\tilde{\psi}_{s^0}$  corresponds to the right hand side of this equation.  $\square$

#### A.5 Proof of Proposition 4

*Proof.* Assume  $\psi_{s^0}$  follows a particular distribution across the entire set of SOEs. The threshold above which sector-level expenditures exceed the cutoff is:

$$\Psi_{s^0} = \inf \left( \max f(\psi_{s^0}) \tilde{\psi}_{s^0} \right)$$

If  $\Psi_{s^0}$  follows a CDF denoted by  $F(\cdot)$ , the share of countries retaliating is equal to:

$$\alpha = 1 - F(\Psi_{s^0})$$

where  $\alpha$  is the portion of SOEs for which it is optimal to take this action.  $\square$

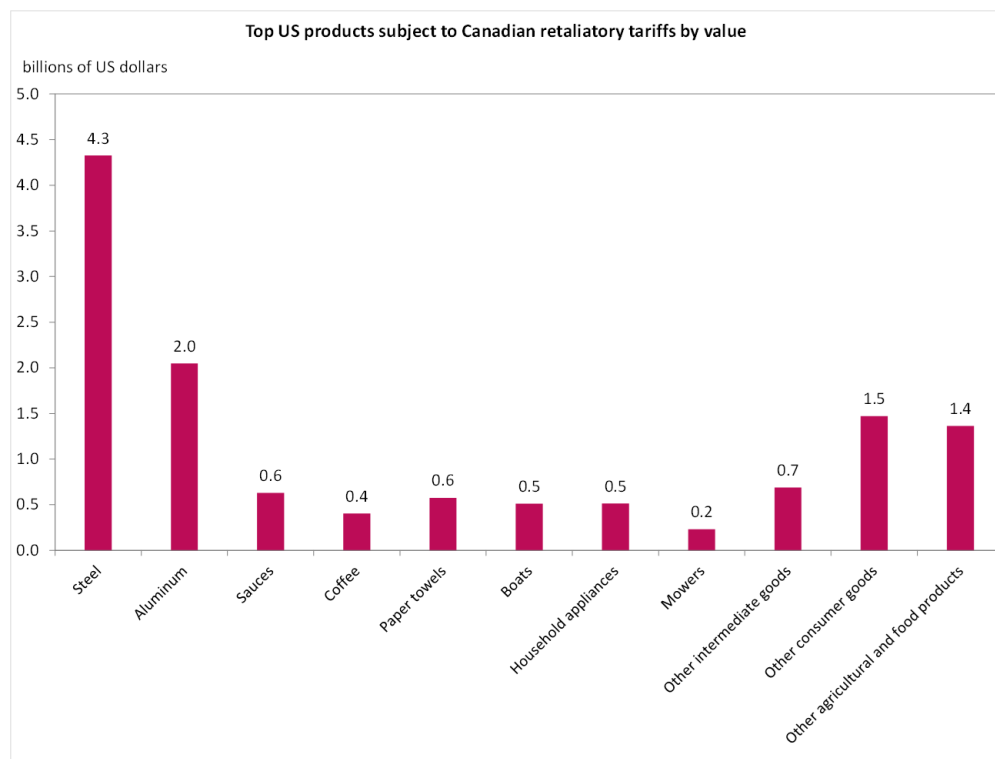
## B Appendix B: Other Tables and Figures

### B.1 Decomposition between protective and retaliatory tariffs

Series	Indicator	Coefficient	SE
<i>Import tariffs</i>	Contraction (levels)	6.1 (*)	3.49
	Contraction (probability)	0.09	0.08
<i>Protective tariffs</i>	Contraction (levels)	9.7 (***)	3.72
	Contraction (probability)	0.18 (**)	0.08
<i>Retaliatory tariffs</i>	Contraction (levels)	-2.6	2.66
	Contraction (probability)	-0.12	0.08

Notes: (\*\*\*):  $p < 0.01$ , (\*\*):  $p < 0.05$ , (\*):  $p < 0.1$ . Standard errors are calculated using Newey West estimator with four lags. For efficiency reasons, time dummies are used to control for the tariffs of the top 5% upper tail. Results remain robust to their inclusion.

### B.2 Retaliation decomposition by products



### B.3 Event study decomposition

